

Message Text

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20

ORIGIN SCI-06

INFO OCT-01 EUR-25 ISO-00 L-03 AGR-20 M-01 EPA-04 HEW-08

INT-08 DOTE-00 TRSE-00 SMI-01 OMB-01 NSF-04 COME-00

ABF-01 AID-20 EB-11 IGA-02 CIAE-00 INR-10 NSAE-00

RSC-01 /127 R

DRAFTED BY SCI/SA:JGSAMPAS:MT

APPROVED BY SCI/SA:OHGANLEY

SCI/SA:MBEAUBIEN

EUR/EE:ABRAINARD

M/FRM/FM:RWHITENER

L/OES:SBURTON

USDA:EIMLE

NBS:MMCNEIL

EPA:TLEPINE (SUBSTANCE)

HEW:VDELONG

INT:JSLATER SMI:ESKOLD

DOT:DROBERTS (SUBS) OMB:AIVORY

TREAS:FTHOMAS NSF:CZALAR

----- 096896

R 262218Z MAR 74

FM SECSTATE WASHDC

TO AMEMBASSY WARSAW

C O N F I D E N T I A L STATE 060494

E.O. 11652: ADS APRIL 1, 1875

TAGS: OSCI, PL, EFIN

SUBJECT: SFCP/Joint Financing Agreement on PL-480 S&T

COOPERATION

REF: WARSAW

1. DEPARTMENT AND AGENCIES HAVE GIVEN CAREFUL CONSIDERATION TO GOP PROPOSAL CONTAINED REFTEL AND THEY WELCOME GOP ACCEPTANCE OF PRINCIPLE OF COST SHARING ON 50-50 BASIS,
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OUR CONCEPT OF JOINT BOARD GENERALLY, EXTENSION OF PROGRAM

OVER 10-YEAR PERIOD, AND RECOGNITION THAT NEW ARRANGEMENTS SHOULD GO INTO EFFECT ON JULY 1, 1974.

2. DEPARTMENT AND AGENCIES ARE DISAPPOINTED, HOWEVER, THAT NOTWITHSTANDING PRESENTATION AND EXPLANATION BY US SIDE AT FEBRUARY WARSAW SESSION OF JOINT WORKING GROUP, GOP HAS INTRODUCED OR RE-INTRODUCED A NUMBER OF ELEMENTS WHICH USG CANNOT ACCEPT. THESE INCLUDE CREATION OF A JOINT FUND, PROVISION FOR CONTRIBUTION BY EACH SIDE OF THE EQUIVALENT OF \$50 MILLION PLUS, AND MEASURES THAT CALL FOR THE OBLIGATION OF PL-480 RESOURCES BEYOND 1978. WE FIND THESE ELEMENTS MAJOR HINDRANCES WHICH CANNOT BE OVERCOME.

3. WE CANNOT ACCEPT CREATION OF A JOINT FUND FOR REASONS EXPLAINED BY US SIDE AT FEBRUARY JOINT WORKING GROUP SESSION.

4. IN THESE CIRCUMSTANCES DEPARTMENT AND AGENCIES AGREE WITH EMBASSY'S RECOMMENDATION. EMBASSY SHOULD THEREFORE INFORM GOP ALONG FOLLOWING LINES: USG APPRECIATES EFFORTS OF GOP TO PUT FORWARD A DRAFT ACCEPTABLE TO USG. HOWEVER, POLISH DRAFT CONTAINS A NUMBER OF ELEMENTS THAT USG IS PREVENTED FROM ACCEPTING IN A DOCUMENT INTENDED AS THE BASIS FOR NEGOTIATIONS. AMONG THESE ARE: CREATION OF A JOINT FUND, COMMITMENT BY EACH SIDE OF THE EQUIVALENT OF \$50 MILLION PLUS RATHER THAN THE EQUIVALENT OF \$20 MILLION FOR THE PROGRAM; NECESSITY FOR MAKING OBLIGATIONS OF PL-480 FUNDS BEYOND 1978 AND WHEN ZLOTYS WILL NO LONGER BE AN EXCESS CURRENCY; AND COST OF INTERNATIONAL TRAVEL TO BE FINANCED PARAPARETICALLY. CONSECUTIVE RATHER THAN CONCURRENT COST SHARING IS AN ESSENTIAL FEATURE OF THE US PROPOSAL. SETTLEMENT OF THESE FUNDAMENTAL ISSUES SEEMS PREREQUISITE FOR REACHING AGREEMENT AND HOLDING USEFUL JOINT WORKING GROUP SESSION. IT APPEARS THE BEST WAY TO ACHIEVE PROGRESS MIGHT BE TO RETURN TO FEBRUARY 5 US DRAFT, AS AMENDED BY STATE 036849, AS BASIS FOR NEGOTIATIONS.

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5. BEGIN FYI: DEPARTMENT AND AGENCIES ARE EXPLORING MEANS OF MAKING US DRAFT MORE PALATABLE TO GOP BUT PROSPECTS FOR SO DOING ARE NOT BRIGHT. END FYI.

6. PLEASE REPORT GOP REACTION SOONEST. RUSH

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